AMENDED IN ASSEMBLY JUNE 4, 1997 AMENDED IN ASSEMBLY JUNE 2, 1997 AMENDED IN ASSEMBLY APRIL 16, 1997

CALIFORNIA LEGISLATURE—1997-98 REGULAR SESSION

ASSEMBLY BILL

No. 1078

Introduced by Assembly Member Cardoza

February 27, 1997

An act to amend Section 290 of the Penal Code, relating to sex offenders.

LEGISLATIVE COUNSEL'S DIGEST

AB 1078, as amended, Cardoza. Sex offenders: registration.

Existing law requires persons convicted of specified sex crimes to register with local law enforcement officials upon their release, discharge, or parole and to annually update that registration. Willful failure to register or update registration is either a misdemeanor or a felony, depending upon the circumstances of the violation or the seriousness of the offense for which the person is required to register whether the crime is based on a misdemeanor or a felony, or a specified sex offense. A failure to register or update the registration based on a misdemeanor conviction for specified sex offenses or a felony-violation conviction is punishable by imprisonment in the state prison for 16 months, or 2 or 3 years.

This bill would provide that willful failure to register or update the registration based on any felony conviction is a AB 1078 — 2 —

felony punishable by imprisonment in the state prison for 2, 3, or 4 years. By increasing the punishment for an existing erime, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 290 of the Penal Code is 2 amended to read:

3 290. (a) (1) Every person described in paragraph (2), for the rest of his or her life while residing in 5 California, shall be required to register with the chief of police of the city in which he or she is domiciled, or the sheriff of the county if he or she is domiciled in an unincorporated area, and, additionally, with the chief of police of a campus of the University of California or the 10 California State University if he or she is domiciled upon 11 the campus or in any of its facilities, within five working days of coming into any city, county, or city and county 12 13 in which he or she temporarily resides or is domiciled for that length of time. The person shall be required annually thereafter, within five working days of his or her birthday, 15 update his or her registration with the 16 described in this paragraph, including, verifying his or her name and address on a form as may be required by 18 19 the Department of Justice. 20

(2) The following persons shall be required to register pursuant to paragraph (1):

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(A) Any person who, since July 1, 1944, has been or is hereafter convicted in any court in this state or in any federal or military court of a violation of subdivision (b) of Section 207, kidnapping, as punishable pursuant to subdivision (d) of Section 208, Section 220, except assault **—3**— **AB 1078**

to commit mayhem, Section 243.4, paragraph (1), (2), (3), (4), or (6) of subdivision (a) of Section 261 or paragraph (1) of subdivision (a) of Section 262 involving the use of force or violence for which the person is sentenced to the state prison, Section 264.1, 266, 266c, 266j, 267, 285, 286, 288, 288a, 288.5, or 289, subdivision (b), (c), or (d) of Section 311.2, Section 311.3, 311.4, 311.10, 311.11, or 647.6, former Section 647a, subdivision (d) of Section 647, subdivision 1 or 2 of Section 314, any offense 10 involving lewd and lascivious conduct under Section 272, or any felony violation of Section 288.2; or any person who since that date has been or is hereafter convicted of the 12 13 attempt to commit any of the above-mentioned offenses. 14

(B) Any person who, since July 1, 1944, has been or 15 hereafter is released, discharged, or paroled from a penal institution where he or she was confined because of the commission or attempted commission of one of the offenses described in subparagraph (A).

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- (C) Any person who, since July 1, 1944, has been or 20 hereafter is determined to be a mentally disordered sex offender under Article 1 (commencing with Section 6300) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions Code.
- (D) Any person who, since July 1, 1944, has been, or is 25 hereafter convicted in any other court, including any federal or military court, of any offense which, if committed or attempted in this state, would have been punishable as one or more of the offenses described in subparagraph (A).
- (E) Any person ordered by any court to register pursuant to this section for any offense not included specifically in this section if the court finds at the time of conviction that the person committed the offense as a result of sexual compulsion or for purposes of sexual gratification. The court shall state on the record the 36 reasons for its findings and the reasons for requiring registration.
 - (b) Any person who, after August 1, 1950, is released, discharged, or paroled from a jail, state or federal prison, school, road camp, or other institution where he or she

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was confined because of the commission or attempted commission of one of the offenses specified in subdivision (a) or is released from a state hospital to which he or she 4 was committed as a mentally disordered sex offender under Article 1 (commencing with Section 6300) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions Code, shall, prior to discharge, parole, or release, be informed of his or her duty to register under this section by the official in charge of the place of confinement or hospital, and the official shall require the 10 person to read and sign any form that may be required by the Department of Justice, stating that the duty of the 12 person to register under this section has been explained 14 to the person. The official in charge of the place of confinement or hospital shall obtain the address where 16 the person expects to reside upon his or her discharge, parole, or release and shall report the address to the 17 18 Department of Justice. The official in charge of the place of confinement or hospital shall give one copy of the form 20 to the person and shall send one copy to the Department 21 of Justice and one copy to the appropriate enforcement agency or agencies having jurisdiction over the place the person expects to reside upon discharge, parole, or release. If the conviction which makes the person subject to this section is a felony conviction, the 25 official in charge shall, not later than 45 days prior to the scheduled release of the person, send one copy to the appropriate law enforcement agency or agencies having local jurisdiction where the person expects to reside upon discharge, parole, or release; one copy to the prosecuting agency that prosecuted the person; and one copy to the Department of Justice. The official in charge of the place 32 33 of confinement shall retain one copy.

(c) Any person who, after August 1, 1950, is convicted 35 in this state of the commission or attempted commission 36 of any of the offenses specified in subdivision (a) and who is released on probation or discharged upon payment of a fine shall, prior to release or discharge, be informed of the duty to register under this section by the court in which the person has been convicted, and the court shall

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require the person to read and sign any form that may be required by the Department of Justice, stating that the duty of the person to register under this section has been explained to him or her. The court shall obtain the address where the person expects to reside upon release or discharge and shall report within three days the address to the Department of Justice. The court shall give one copy of the form to the person, send one copy to the Department of Justice, and forward one copy to the 10 appropriate law enforcement agency or agencies having local jurisdiction where the person expects to reside upon 12 his or her discharge, parole, or release. 13

(d) (1) Any person who, on or after January 1, 1986, 14 is discharged or paroled from the Department of the Youth Authority to the custody of which he or she was 16 committed after having been adjudicated a ward of the court pursuant to Section 602 of the Welfare Institutions Code because of the commission commission offense attempted of any described paragraph (3) shall be subject to registration under the procedures of this section.

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- (2) Any person who, on or after January 1, 1995, is discharged or paroled from a facility in another state that is equivalent to the Department of the Youth Authority, to the custody of which he or she was committed because of an offense which, if committed or attempted in this state, would have been punishable as one or more of the offenses described in paragraphs (3) and (4), shall be subject to registration under the procedures of this section.
- 31 (3) The following offenses shall apply for the purpose 32 of this subdivision:
- (A) Assault with intent to commit rape, sodomy, oral 34 copulation, or any violation of Section 264.1, 288, or 289 under Section 220.
 - (B) Any offense defined in Section 288 or 288.5, paragraph (1) of subdivision (b) of, or subdivision (c) or (d) of, Section 286, paragraph (1) of subdivision (b) of, or subdivision (c) or (d) of, Section 288a, paragraph (2) of subdivision (a) of Section 261, subdivision (a) of

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Section 289, subdivision (b) of Section 207, or kidnapping, as punishable pursuant to subdivision (d) of Section 208.

- (C) Any offense under Section 264.1 involving rape in concert with force or fear of bodily injury or penetration by any foreign object in concert with force or fear of bodily injury.
- (4) Any person who is discharged or paroled from the Department of the Youth Authority to the custody of which he or she was committed after having been 10 adjudicated a ward of the court pursuant to Section 602 of the Welfare and Institutions Code because of the commission or attempted commission of the offense set 12 13 forth in Section 647.6, occurring on or after January 1, 14 1988, shall be subject to registration under the procedures 15 of this section.
- (5) Prior to discharge or parole from the Department of the Youth Authority, any person who is subject to 18 registration shall be informed of the duty to register 19 under procedures this the set forth in section. 20 Department of the Youth Authority officials shall 21 transmit the required forms and information to the 22 Department of Justice.
- (6) All records specifically relating to the registration 24 in the custody of the Department of Justice, law 25 enforcement agencies, and other agencies or public officials shall be destroyed when the person who is required to register has his or her records sealed under 28 the procedures set forth in Section 781 of the Welfare and 29 Institutions Code. This subdivision shall not be construed 30 as requiring the destruction of other criminal offender or juvenile records relating to the case that are maintained 32 by the Department of Justice, law enforcement agencies, the juvenile court, or other agencies and public officials 34 unless ordered by a court under Section 781 of the Welfare and Institutions Code.
- (e) (1) The registration shall consist of all of the 36 37 following:
- 38 (A) A statement in writing signed by the person, giving information as may be required by 40 Department of Justice.

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(B) The fingerprints and photograph of the person.

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- (C) The license plate number of any vehicle owned by or registered in the name of the person.
- (2) Within three days thereafter, the registering law agency or agencies shall forward enforcement statement, fingerprints, photograph, and vehicle license plate number, if any, to the Department of Justice.
- (f) If any person who is required to register pursuant to this section changes his or her name or residence address, the person shall inform, in writing within five working days, the law enforcement agency or agencies with whom he or she last registered of the new name or address. The law enforcement agency or agencies shall, 14 within three days after receipt of this information, forward it to the Department of Justice. The Department of Justice shall forward appropriate registration data to the law enforcement agency or agencies having local jurisdiction of the new place of residence.
 - (g) (1) Any person who is required to register under this section based on a misdemeanor conviction who willfully violates this section is guilty of a misdemeanor punishable by imprisonment in a county jail exceeding one year.
 - (2) Any person who is required to register under this section based on a felony conviction who willfully violates this section is guilty of a felony and shall be punished by imprisonment in the state prison for two, three, or four years.
- (3) (A) Notwithstanding paragraph (1), any person 30 convicted of a misdemeanor violation of paragraph (1) of subdivision (b) or subdivision (e) or (h) of Section 286, subdivision (c) of Section 288, paragraph (1) of subdivision (b) or subdivision (e) or (h) of Section 288a, 34 or subdivision (c) or (h) of Section 289, who is required 35 to register under this section for a misdemeanor offense 36 only, and who willfully violates this section is guilty of a felony and shall be punished by imprisonment in the state prison for 16 months, or two or three years.
- (1), 39 (B) Notwithstanding paragraph any required to register under this section for a misdemeanor

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offense only, who has a prior conviction for the offense of 2 failing to register under this section, and who then willfully fails again to register under this section is guilty of a felony and shall be punished by imprisonment in the 5 state prison for 16 months, or two or three years.

- (C) A person punished pursuant to this paragraph or paragraph (2), who is sentenced to felony probation for violating this section, shall be sentenced to serve a term of not less than 90 days in a county jail. In no event does 10 the court have the power to absolve a person who willfully violates this section from the obligation of spending at least 90 days of confinement in a county jail and of completing probation of at least one year.
- (D) If the person has been sentenced to a term of 15 imprisonment in the state prison, the penalty described 16 in this paragraph shall apply whether or not the person has been released on parole or has been discharged from 18 parole.
- (4) If, after discharge from parole, the person is 20 convicted of a felony as specified in this subdivision, he or she shall be required to complete parole of at least one year, in addition to any other punishment imposed under this subdivision. A person convicted of a felony as specified in this subdivision may be granted probation 25 only in the unusual case where the interests of justice would best be served. When probation is granted under this paragraph, the court shall specify on the record and shall enter into the minutes the circumstances indicating that the interests of justice would best be served by the disposition.
- (h) Whenever any person is released on parole or 32 probation and is required to register under this section but fails to do so within the time prescribed, the parole authority, the Youthful Offender Parole Board, or the court, as the case may be, shall order the parole or probation of the person revoked. For purposes of this subdivision, "parole authority" has the same meaning as described in Section 3000.
- 39 (i) Except as provided in subdivisions (m) and (n) and 40 Section 290.4, the statements, photographs,

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fingerprints required by this section shall not be open to inspection by the public or by any person other than a employed peace officer or regularly other enforcement officer.

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- (j) In any case in which a person who would be 6 required to register pursuant to this section for a felony conviction is to be temporarily sent outside the institution where he or she is confined on any assignment within a city or county including firefighting, disaster control, or 10 of whatever nature the assignment may be, the local law enforcement agency having jurisdiction over the place or places where the assignment shall occur shall be notified 13 within a reasonable time prior to removal from the 14 institution. This subdivision shall not apply to any person is temporarily released under guard from 16 institution where he or she is confined.
- (k) As used in this section, "mentally disordered sex 18 offender" includes any person who has been determined to be a sexual psychopath or a mentally disordered sex offender under any provision which, on or before January 1, 1976, was contained in Division 6 (commencing with Section 6000) of the Welfare and Institutions Code.
- (1) (1) Every person who, prior to January 1, 1985, is 24 required to register under this section, shall be notified whenever he or she next reregisters of the reduction of the registration period from 30 to 14 days. This notice shall be provided in writing by the registering agency or agencies. Failure to receive this notification shall be a defense against the penalties prescribed by subdivision (g) if the person did register within 30 days.
- (2) Every person who, prior to January 1, 1997, is 32 required to register under this section, shall be notified whenever he or she next reregisters of the reduction of the registration period from 14 to five working days. This notice shall be provided in writing by the registering agency or agencies. Failure to receive this notification shall be a defense against the penalties prescribed by subdivision (g) if the person did register within 14 days.
- 39 (m) (1) When a peace officer reasonably suspects, based on information that has come to his or her attention

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- through information provided by any peace officer or
- member of the public, that a child or other person may
- be at risk from a sex offender convicted of a crime listed
- in paragraph (1) of subdivision (a) of Section 290.4, a law
- 5 enforcement agency may, notwithstanding any
- provision of law, provide any of the information specified 6
- in paragraph (2) of this subdivision about that registered
- offender that the agency deems relevant
- 9 necessary to protect the public, to the following persons,
- agencies, or organizations the offender is likelv 10
- 11 encounter, including, but not limited to, the following:
- and private educational institutions, (A) Public care 13 establishments, and establishments and 14 organizations that primarily serve individuals likely to be victimized by the offender. 15
 - (B) Other community members at risk.
- (2) The information that may be disclosed pursuant to 18 this section includes the following:
 - (A) The offender's full name.
- 20 (B) The offender's known aliases.
- (C) The offender's gender. 21
- 22 (D) The offender's race.

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- 23 (E) The offender's physical description.
- (F) The offender's photograph. 24
- 25 (G) The offender's date of birth.
- 26 (H) Crimes resulting in registration under this section.
- 27 (I) The offender's address, which must be verified 28 prior to publication.
- (J) Description and license plate number of offender's 29 vehicles or vehicles the offender is known to drive. 30
 - (K) Type of victim targeted by the offender.
 - (L) Relevant parole or probation conditions, such as one prohibiting contact with children.
- 34 (M) Dates of crimes resulting in classification under 35 this section.
- (N) Date of release from confinement. 36
- 37 However, information disclosed pursuant to this
- 38 subdivision shall not include information that would
- identify the victim.

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(3) If a law enforcement agency discloses information pursuant to this subdivision, it shall include, with the disclosure, a statement that the purpose of the release of the information is to allow members of the public to protect themselves and their children from sex offenders.

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- (4) For purposes of this section, "likely to encounter" means both of the following:
- (A) That the agencies, organizations, community members are in a location or in proximity to a location where the offender lives or is employed, or that the offender visits or is likely to visit on a regular basis.
- (B) The types of interaction that ordinarily occur at 14 that location and other circumstances indicate contact with the offender is reasonably probable.
 - (5) For purposes of this section, "reasonably suspects" means that it is objectively reasonable for a peace officer to entertain a suspicion, based upon facts that could cause a reasonable person in a like position, drawing when appropriate on his or her training and experience, to suspect that a child or other person is at risk.
 - (6) For purposes of this section, "at risk" means a person is or may be exposed to a risk of becoming a victim of a sex offense committed by the offender.
 - agency may (7) A law enforcement continue to disclose information on an offender under this subdivision for as long as the offender is included in Section 290.4.
 - (n) In addition to the procedures set forth elsewhere in this section, a law enforcement agency may advise the public of the presence of high-risk sex offenders in its community pursuant to this subdivision.
 - (1) For purposes of this subdivision:
- 34 (A) A high-risk sex offender is a person who has been 35 convicted of an offense for which registration is required under paragraph (2) of subdivision (a) and also meets one of the following criteria: 37
- 38 (i) Has been convicted of three or more violent sex offenses, at least two of which were brought and tried 39 40 separately.

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(ii) Has been convicted of two violent sex offenses and one or more violent nonsex offenses, at least two of which were brought and tried separately.

- (iii) Has been convicted of one violent sex offense and two or more violent nonsex offenses, at least two of which were brought and tried separately.
- (iv) Has been convicted of either two violent sex offenses or one violent sex offense and one violent nonsex offense, at least two of which were brought and tried separately, and has been arrested on separate occasions for three or more violent sex offenses, violent nonsex offenses, or associated offenses.
- (B) A violent sex offense means any offense defined in 14 Section 220, except attempt to commit mayhem, 261, 264.1, 286, 288, 288a, 288.5, 289, or 647.6, or infliction of great bodily injury during the commission of a sex offense, as provided in Section 12022.8.
 - (C) A violent nonsex offense means any defined in Section 187, subdivision (a) of Section 192, 203, 206, 207, 236, provided that the offense is a felony, subdivision (a) of Section 273a, 273d, or 451, or attempted murder, as defined in Sections 187 and 664.
- (D) An associated offense means any offense defined 24 in Section 243.4, provided that the offense is a felony, Section 311.1, 311.2, 311.3, 311.4, 311.5, 311.6, 311.7, 314, 459, provided the offense is of the first degree, 597, 646.9, subdivision (d), (h), or (i) of Section 647, 653m, or infliction of great bodily injury during the commission of a felony, as defined in Section 12022.7.
- 30 subparagraphs (E) For purposes of (B) to (D), inclusive, an arrest or conviction for the statutory predecessor of any of the enumerated offenses, or an 32 arrest or conviction in any other jurisdiction for any offense which, if committed or attempted in this state, 34 35 would have been punishable as one or more of the 36 offenses described in those subparagraphs, is to be considered in determining whether an offender is a 37 38 high-risk sex offender.
- 39 (F) For purposes of subparagraphs (B) inclusive, an arrest as a juvenile or an adjudication as a

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ward of the juvenile court within the meaning of Section 602 of the Welfare and Institutions Code for any of the offenses described in those subparagraphs is to be considered in determining whether an offender is a 5 high-risk sex offender.

(G) Notwithstanding subparagraphs (A) (D), to inclusive, an offender shall not be considered to be a high-risk sex offender if either of the following apply:

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- (i) The offender's most recent conviction or arrest for 10 an offense described in subparagraphs (B) to (D), inclusive, occurred more than five years prior to the assessment by the Department of high-risk Justice, excluding periods of confinement.
 - (ii) The offender notifies the Department of Justice, on a form approved by the department and available at any sheriff's office, that he or she has not been convicted preceding 15 years, excluding in periods confinement, of an offense for which registration is required under paragraph (2) of subdivision (a), and the department is able, upon exercise of reasonable diligence, to verify the information provided in paragraph (2).
- (H) "Confinement" means confinement in prison, school, road camp, or other penal institution, confinement in a state hospital to which the offender was committed as a mentally disordered sex offender under 26 Article 1 (commencing with Section 6300) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions 28 Code, or confinement in a facility designated by the Director of Mental Health to which the offender was 30 committed as a sexually violent predator under Article 4 (commencing with Section 6600) of Chapter 2 of Part 2 of Division 6 of the Welfare and Institutions Code.
- (I) "Law enforcement agency" means any of the 34 following: municipal police department; sheriff's 35 department; district attorney's office; county probation 36 department; Department of Justice; Department 37 Corrections; Department of the Youth Authority: Department of the California Highway Patrol; or the 38 police department of any state university, state college, or community college.

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- (2) The Department of Justice shall continually search the records provided to it pursuant to subdivision (b) and identify, on the basis of those records, high-risk sex offenders. Four times each year, the department shall provide to each chief of police and sheriff in the state, and to any other law enforcement agency upon request, the following information regarding each identified high-risk sexual offender: full name; known aliases; gender; race; physical description; photograph; date of birth; 10 crimes resulting in classification under this section.
- (3) The Department of **Justice** any law enforcement agency to which notice has been given 12 pursuant to paragraph (2) may cause to be made public, 14 by whatever means the agency deems necessary to public upon safety, based 15 ensure the information 16 available to the agency concerning a specific person, including, but not limited to, the information described 18 in paragraph (2); the offender's address, which shall be 19 verified prior to publication; description and license plate 20 number of the vehicle or vehicles the offender is known to drive; type of victim targeted by the offender; relevant parole or probation conditions, such as one prohibiting contact with children; dates of crimes resulting in classification under this section; and date of release from excluding information 25 confinement; but that would identify the victim. 26
 - (o) Agencies disseminating information to the public pursuant to subdivision (m) shall maintain records of the offender and the means and dates of dissemination for a minimum of five years.
- (p) Law enforcement agencies, employees of 32 enforcement agencies, and state officials shall be immune from liability for good faith conduct under this section.
- person who uses information disclosed pursuant to this section to commit a felony shall be 36 punished, in addition and consecutive to any other punishment, by a five-year term of imprisonment in the state prison. Any person who uses information disclosed pursuant to this section to commit a misdemeanor shall be subject to, in addition to any other penalty or fine

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imposed, a fine of not less than five hundred dollars (\$500) and not more than one thousand dollars (\$1,000).

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- (r) The registration and public notification provisions of this section are applicable to every person described in these sections, without regard to when his or her crimes were committed or his or her duty to register pursuant to this section arose, and to every offense described in these sections, regardless of when it was committed.
- SEC. 2. No reimbursement is required by this act 10 pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, 14 eliminates a crime or infraction, or changes the penalty 15 for a crime or infraction, within the meaning of Section 16 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.
- 19 Notwithstanding Section 17580 of the Government 20 Code, unless otherwise specified, the provisions of this act shall become operative on the same date that the act 21 takes effect pursuant to the California Constitution.